

BOTANY BAY PRECINCT EMERGENCY SUB PLAN

1 SEPTEMBER 2011

A SUB PLAN TO THE NSW STATE DISASTER PLAN

AUTHORISATION

This plan has been prepared as a sub plan to the New South Wales Disaster Plan (DISPLAN) to detail special control and coordination arrangements for the response to an emergency in the Port Botany Precinct.

The Plan is authorised in accordance with the provisions of the State Emergency and Rescue Management Act, 1989 (as amended).

The Plan was endorsed by the State Emergency Management Committee at its meeting 81 on 1 September 2011.

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AMENDMENTS

Suggested amendments or additions to the contents of this plan are to be forwarded in writing to:

Executive Officer
State Emergency Management Committee
PO Box 6976
Silverwater NSW 2128

Amendments promulgated are to be recorded in the following table when received.

AMENDMENT		ENTERED	
NUMBER	DATE	SIGNATURE	DATE
Original Document			

DISTRIBUTION

This Sub Plan is to be distributed in electronic format and is maintained on the State Emergency Management Committee website at www.emergency.nsw.gov.au.

ABBREVIATIONS

AQIS Australian Quarantine and Inspection Service

BIP Botany Industrial Park

BLB Bulk Liquids Berth

DEOCON District Emergency Operations Controller

Displan NSW State Disaster Plan

DOI Duty Operations Inspector

DVI Disaster Victim Identification

DVR Disaster Victim Registration

EOC Emergency Operations Centre

FRNSW Fire and Rescue New South Wales

HAZMAT Hazardous Material

LEOCON Local Emergency Operations Controller

Liaison Officer

PBEAR Port Botany Emergency Alert Radio

SEMC State Emergency Management Committee

SEOCON State Emergency Operations Controller

SERM Act State Emergency & Rescue Management Act, 1989

SOP Standing Operating Procedures

DEFINITIONS

Note: The definitions used in this plan are sourced from the *State Emergency & Rescue Management Act, 1989* (as amended), other New South Wales legislation and the Macquarie Dictionary (Second Edition, 1991). Where possible, the reference source is identified as part of the definition.

Act

Means the State Emergency and Rescue Management Act, 1989 (as amended).

Agency

Means a government agency or a non-government agency (Source: SERM Act, 1989).

Assembly Area

A designated location used for the assembly of emergency-affected persons. The area may also incorporate an emergency relief centre.

Combat Agency

The agency identified in the NSW Displan as the agency primarily responsible for controlling the response to a particular emergency (Source: SERM Act, 1989).

Command

The direction of members and resources of an agency/organisation in the performance of the agency/organisation's roles and tasks. Authority to command is established by legislation or by agreement with the agency/organisation. Command relates to agencies/organisations only, and operates vertically within the agency/organisation (Source: SERM Act, 1989).

Concept of Operation

The Emergency Operations Controller's general idea or notion, given the anticipated problems of the effects of the event, of how the emergency response and initial recovery operations will be conducted. It is a statement of the EOCON's operational intentions, and may be expressed in terms of stages/phases of the emergency operation

Contamination

In this plan means the actual or potential exposure of persons, animals, property or the environment to a hazardous material

Control

The overall direction of the activities, agencies or individuals concerned. Control operates horizontally across all agencies/organisations, functions and individuals. Situations are controlled (Source: SERM Act, 1989).

Coordination

The bringing together of agencies and individuals to ensure effective emergency or rescue management, but does not include the control of agencies and individuals by direction. (Source: SERM Act, 1989).

Decontamination

In this plan means the process of assessing, removing, reducing and/or preventing the spread of contamination.

Disaster Victim Identification (DVI)

The process used to positively identify deceased victims in a multiple casualty event.

Disaster Victim Registration (DVR)

In this plan means the process used to record the movements or intended movements of displaced persons, whether injured or not, and other relevant details necessary for police operations, as well as ensuring that inquiries from concerned relatives and friends can be expediently dealt with.

District Emergency Operations Controller (DEOCON)

The Regional Commander of Police, appointed by the Commissioner of Police as the District Emergency Operations Controller for the Emergency Management District, (Source: State Displan)

DISPLAN

Means the State Disaster Plan unless qualified by the context in which it is used. The object of DISPLAN is to ensure the coordinated response to emergencies by all agencies having responsibilities and functions in an emergency.

Emergency

Means an emergency due to an actual or imminent occurrence (such as a fire, flood, storm, earthquake, terrorist act, explosion, accident, epidemic or warlike action) which:

- a. endangers or threatens to endanger the safety or health of persons, or animals in the State; or
- b. destroys or damages, or threatens to destroy or damage, any property in the State;

being an emergency which requires a significant and coordinated response.

(Source: SERM Act, 1989). In this plan, property in the State includes and part of the environment of the State.

Emergency Operations Centre

A multi-agency centre established as a centre of communication and as a centre for the coordination of operations during an emergency.

Evacuation Centre

Is a centre established to meet the immediate needs of victims following an emergency situation. This may include travellers (commuters and tourists), who are unable to complete their journey.

Functional Area

A category of services involved in preparations for, an emergency, including, the following:

- (a) Agricultural and Animal Services
- (b) Communication & Utilities Services
- (c) Engineering Services
- (d) Energy & Utility Services
- (e) Environmental Services
- (f) Health Services
- (g) Public Information Services
- (h) Transport Services
- (i) Welfare Services

Functional Area Coordinator

The appointed head of a functional area who, by agreement of participating organisations within the functional area, has the authority to commit the resources of those participating agencies.

Incident

A localised event, either accidental or deliberate, which may result in injury or death or damage to property which requires normal response from an agency or agencies. (Source: State Displan)

Inland Waters

All riverine and estuary systems within NSW not included in State Waters (see State Waters).

Land Based

Any area in NSW including land and inland waters.

Liaison Officer (LO)

A person nominated or appointed by an organisation or functional area, to represent that organisation or functional area at a control centre, emergency operations centre or coordination centre, or site control point, a liaison officer maintains communications with and conveys directions/requests to their organisation or functional area, and provides advice on the status, capabilities, actions and requirements of their organisation or functional area. (Source: State Displan)

Local Government Area

Means an area within the meaning of the Local Government Act 1993 and includes a combined local government area as referred to in section 27 of the *State Emergency and Rescue Management Act, 1989* (as amended).

Local Emergency Operations Controller (LEOCON)

The police officer appointed by the District Emergency Operations Controller, as the, Local Emergency Operations Controller for the Local Government Area. (Source: State Displan)

Major Hazard Facility

In this plan means a facility which contains dangerous materials in amounts that exceed specified threshold quantities (Source: Occupational Health and Safety Regulation 2001)

Plan

In this plan means a step by step sequence for the conduct of a single or series of connected emergency operations to be carried out simultaneously or in succession. It is usually based upon stated assumptions, and is a promulgated record of a previously agreed set of roles, responsibilities, functions, actions and management arrangements. The designation 'plan' is usually used in preparing for emergency operations well in advance. A plan may be put into effect at a prescribed time, or on signal, and then becomes the basis of the emergency operation order for that emergency operation.

Recovery

In relation to an emergency includes the process of returning an affected community to its proper level of functioning after an emergency. (Source: SERM Act, 1989).

Site Controller

A police officer appointed by and subject to the direction of an emergency operations controller to be responsible for determining the site, establishing site control and controlling on the ground response to the emergency. Until the Emergency Operations Controller appoints a Site Controller, the senior police officer will assume control.

Staging Area

A prearranged, strategically placed area where support response personnel, vehicles and other equipment can be held in readiness for use during an emergency.

State Waters

The waters of Botany Bay and of all bays, rivers and their tributaries connected or leading to Botany Bay bounded by mean high water mark and by, as upstream boundaries, the eastern side of the Endeavour Bridge in Cooks River and the eastern side of the Captain Cook Bridge in Georges River together with that part of the South Pacific Ocean below mean high water mark enclosed by the arc of a circle of radius 4 sea miles having as its centre the navigation light at Henry Head.

Welfare Services

Means the services provided to assist in the relief of personal hardship and distress to individuals and families who have been affected by disaster.

INTRODUCTION

General

- 1. The Botany Bay Precinct Emergency Plan details the arrangements for control and coordination of the response to an emergency or imminent emergency. The arrangements are to apply to an emergency or imminent emergency impacting on the Botany Bay Precinct. This plan is supported at the local level by separate documents that are outside the scope of this plan and detail arrangements to be implemented in the event of significant incidents or emergencies.
- 2. This plan is a sub plan to the NSW State Disaster Plan (Displan). The arrangements under this plan are consistent with the Displan (and its subservient plans).
- 3. This plan should be read in conjunction with the current version of the Port Botany Emergency Plan, the Sydney Airports Corporation Limited Airport Emergency Plan and the Local Displans for the Botany and Randwick Local Government areas

Aim

4. To detail the special arrangements for the control and coordination of the response to the consequences of an emergency at specified facilities within the boundaries of Botany Bay Precinct (including New South Wales waters).

Scope

- 5. This plan details the arrangements for the control and coordination of the emergency management response to the off-site consequences of an emergency at identified facilities which may cause disruption to the traffic, rail, shipping or air corridors within the boundaries of the Botany Bay Precinct. That is not under the direct control of a combat Agency.
- 6. The Botany Bay Precinct is defined by Sydney Kingsford Smith Airport, Southern Cross Drive, General Holmes Drive, Foreshore Road and Bunnerong Road. The area covers many critical transport links, critical infrastructure, private buildings and major hazard facilities.
- 7. For planning and operational purposes the Precinct is divided into 6 zones, They are:
 - a. Zone 1 Sydney Airport International Terminal
 - b. Zone 2 Joint User Hydrant Installation (JUHI)
 - c. Zone 3 Sydney Airport Domestic Terminals
 - d. Zone 4 Botany Industrial Park (Orica, Qenos, Huntsman)
 - e. Zone 5 Port Botany North (Patricks, Caltex, Hutchinson)
 - f. Zone 6 Port Botany South (DP World, Elgas, Vopak, BLB, Terminals)

Planning Assumptions

- 8. Each agency, with a statutory role, has in place an appropriate supporting plan/operational procedures which detail that agency's response in accordance with this plan.
- 9. Each facility, identified as a Major Hazard Facility, has its own Emergency Plan. These plans are the responsibility of the individual Facility, including their development, documentation, exercise and maintenance.

District Level Arrangements

10. The Sydney Metropolitan District Displan provides the necessary control and coordination arrangements required whilst the occurrence remains a District Level operation.

Local Level Arrangements

11. The Botany or Randwick Displans provide the necessary control and coordination arrangements required whilst the occurrence remains a Local Level operation.

Part 1 - Planning Framework

Area Covered By This Plan

- The Botany Bay Local Emergency Management Area comprises the Local Government Area of the City of Botany Bay and the City of Randwick and covers all the land, waters and foreshores from La Perouse to Endeavour Bridge, Kyeemagh including the Council boundaries of Botany Bay City Council and Randwick City Council.
- The Precinct covers an area of about 2675 ha, encompassing the Sydney Airport and Port Botany, approximately 25% of Botany Bay waters, and the suburbs of Mascot, Botany, Eastlakes, Banksmeadow, Hillsdale, Pagewood, Eastgardens, Matraville, Daceyville and part of Rosebery. It is bounded by Gardeners Road to the north, Bunnerong Road to the east, Beauchamp Road to the south and Alexandria Canal/Botany Bay to the west.
- 103 The local government areas of Botany and Randwick have an exceptionally high concentration of industry, primarily associated with air and sea ports and much of which is classified hazardous involving the petro-chemical industry.
- A striking feature of the cities is the isolation of suburbs from one another throughout the area. This is caused by major arterial roads, industrial and commercial land use and distribution of open space in the form of parkland, golf courses and water catchment areas ("The Lakes"). The latter is of state importance from a historic and environmental viewpoint.
- Southern Cross Drive and General Holmes Drive represent the area's largest arterial roads, operating as a link to the City for the southern and western suburbs, and providing major access points to Sydney Domestic/International Airport and the M5. The predominant carriers of cross suburban traffic are Botany Road, QANTAS Drive, Anzac Parade, Gardeners Road, Foreshore Road and Wentworth Avenue.
- The western part of Mascot has developed as a freight forwarding hub with other Airport related activities such as hotels and administrative buildings. In addition, there has been a marked increase in the residential component around Mascot Rail Station. The eastern part of Mascot and Eastlakes are substantially residential, however occupancy densities are increasing with mixed use.
- Botany, Matraville and its surrounds are a mixture of residential/industrial uses. However, there is a trend towards converting industrial sites to medium density residential.
- Banksmeadow is the home of industrial companies of national significance. The area is consolidating in industrial usage especially Port Botany related activities.
- Hillsdale, Pagewood and Daceyville are residential, with Daceyville being a conservation area.

The population as at 2008 is estimated to be 35,000 has the second highest concentration of people from non-English speaking backgrounds in the South Sydney region. These people originated from a broad cross-section of cultures. Census data indicates that Botany Bay City residents fall predominantly in the low income earners bracket. Due to the influx of workforce during the day, the population swells by over 400%. The whole area is located over alluvial sands and is mostly flat with some properties built upon old dune systems.

Test and Review Process

- 111 This plan is to be reviewed by the State Emergency Management Committee:
 - a. after each emergency operation.
 - b. after each exercise to test the plan (or part thereof).
 - c. as deficiencies are identified.
 - d. as roles, responsibilities and capabilities of agencies change.
 - e. to reflect appropriate legislative changes.
 - f. at least every three (3) years.
- 113 The frequency and method of testing and evaluation of the plan will be determined by the State Emergency Management Committee.
- 114 The State Emergency Operations Controller is responsible for the maintenance of this Plan.

Infrastructure and Risks

115 The range of events covered by this plan includes:

Infrastructure	Risk
International & Domestic Terminals	33 million passengers passed through in 2009 with a total air freight movement of 471,000 tonnes (<i>Infrastructure report card 2010, Engineers Australia</i>). There are between 2,000 to 3,000 vehicle movements/hour
JUHI	Storage of fuel for the Airport.
Botany Industrial Park (BIP)	The Botany Industrial Park (BIP), formerly ICI Australia, was subdivided in 1998. The following three companies share the majority of the site and make up the BIP, which occupies over 100 hectares and is the third largest complex of its type in Australia. Orica Australia Pty Ltd operates the ChlorAlkali Plant, Groundwater Treatment Plant and manages site legacy issues, including the HCB Waste Repackaging Plant. Huntsman Corporation Australia Pty Ltd operates the Surfactants Plant. Coolant and Brake Fluid plants. Qenos Pty Ltd operates the Site Utilities, Olefines, Alkathene and Alkatuff (heavy plastics).
Port Botany	Current figures of 1.93 million containers moved last year. Major expansion projects are underway to duplicate the Port. Bulk Liquids Berth transfer of hydrocarbons and LP gas (between 20-25 shipping operations/month) Vopak Fuel Storage fuel and hydrocarbons storage Terminals Australia fuel and hydrocarbons storage Elgas - LPG Gas Cavern Origin Gas unodorised Butane and propane storage Caltex Hydrocarbon terminal. 150 B-double tanker movements/day

Road Network

116 The M5 Motorway, General Holmes Drive, Foreshore Rd, Botany Rd, Southern Cross Drive and Wentworth Avenue transverse the Precinct. Road transport to and from the Port of Botany utilise these roads to access and egress the area.

Waterways

117 The navigable waters of the Port Botany and Botany Bay are used by private users, commercial and Government Organisations in respect of all types of activities both recreational and business.

Airport

118 The Precinct contains the nation's largest airport with an annual movement of between 6-7 million passengers. The Airport caters for domestic, international, executive and light aircraft. There is also significant air freight activity.

Rail Network

119 Three rail lines transverse the precinct, two passenger and one freight. The passenger lines are the Airport line and the Illawarra South Coast line. The freight line caries freight to and from Port Botany.

Sub Plans, Supporting And Related Plans

- 120 The following plans should be read in conjunction with this plan:
 - State Displan
 - Sydney Metropolitan District Displan
 - City of Botany Bay Local Displan
 - State Hazardous Materials/Chemical, Biological, Radiological Sub Plan
 - State Aviation Emergency Sub Plan
 - State Waters Marine Oil and Chemical Spill Contingency Plan
 - Energy and Utilities Service Functional Area Supporting Plan
 - Welfare Services Functional Area Supporting Plan
 - Environmental Services Functional Area Supporting Plan
 - Transport Services Functional Area Supporting Plan
 - Health Services Functional Area Supporting Plan
 - State Recovery Plan

Part 2 - Roles and Responsibilities

GENERAL

200. This Part describes the roles and responsibilities of Emergency Services, Functional Areas and other organisations in relation to this plan are additional to those roles and responsibilities listed in Displan.

State Emergency Operations Controller

- 201. The State Emergency Operations Controller (SEOCON) is to:
 - a. Upon notification of an event, obtain advice from other agencies;
 - b. Assess the level of threat to the area;
 - c. Control the response to the consequences of the emergency covered in this plan;
 - d. Provide information and warnings as appropriate.

District Emergency Operations Controller

- 202. The District Emergency Operations Controller (DEOCON) is to:
 - a. Monitor the operation and report to the SEOCON;
 - b. Undertake an impact assessment.

Local Emergency Operations Controller

- 203. As directed by the SEOCON or DEOCON, the Local Emergency Operations Controller (LEOCON) is to:
 - a. Maintain liaison with combat agency and support organisations;
 - Coordinate support and control the allocation of resources to combat agency controlled operations when requested by the combat agency;
 - c. Control operations when there is no designated combat agency i.e. Aircrash, Earthquake, Landslip and Major Structure Collapse;
 - d. Ensure that the Rail Management Centre is advised, either through VKG and /or Traffic Management Centre;
 - e. Ensure recovery operations are initiated during the earliest stages of response operations.

NSW Police Force

204. Tasks:

- Control traffic within the area covered by this plan, with particular focus on Foreshore Road, Qantas Drive, Wentworth Avenue, Southern Cross Drive and General Holmes Drive;
- b. Assist EOCON to evacuate areas within the Impact Area;
- c. Deliver warnings;
- d. Secure evacuated areas;
- e. establish and control Disaster Victim Registration (DVR) processes;
- f. request activation of the Disaster Victim Registration Coordination Centre (DVRCC) and Public Inquiry and Information Centre (PIIC), if required.
- g. Provide advice of road closures to the TMC and SEOC.
- h. Provide advice of impacts to rail lines to the RMC and SEOC

Ambulance Service of NSW

205. Tasks:

- a. Assist with the provision of transport to those within the Impact Area to be evacuated requiring assistance;
- b. Undertake other duties as directed by the State Health Services Functional Area Coordinator (HSFAC);
- c. Provide an Ambulance Liaison Officer as required.

Fire and Rescue NSW

206. Tasks:

- a. Place Fire and Rescue resources on standby as required;
- b. Assist DEOCON as required; and
- c. Monitor, assess and provide decontamination facilities as required;
- d. Provide a Fire and Rescue Liaison Officer as required.

NSW State Emergency Service

- a. Assisting in evacuating areas within the Impact Area;
- b. Assist DEOCON as required;
- c. Provide a Liaison Officer as required.

Sydney Ports Corporation

208. Tasks

- a. Management of waterways traffic at incidents or emergencies;
- b. Provide available vessels, equipment and personnel as requested to support the Emergency Operations Controller or a Combat Agency;
- c. Provide a liaison officer as required.

Agriculture and Animal Services

209. Tasks:

- a. Provide facilities for pets and companion animals at evacuation centres;
- b. Provide animal care services for wildlife, domestic animals and companion animals evacuated or retrieved from the affected area;
- c. Provide a liaison officer as required.

Note: The management of plants or animals which have not cleared Commonwealth Quarantine is the responsibility of AQIS.

Environmental Services

210. Tasks:

- a. Provide advice to the SEOCON on the monitoring of environmental contamination;
- b. Provide a liaison officer as required.

Health Services

211. Tasks:

- a. Arrange for first aid at evacuation centres;
- b. Provide advice on the health risk associated with any levels of residual contamination;
- c. Provide a liaison officer as required.

Transport Services

- a. Provide transport for evacuees and if required, emergency workers;
- b. Implement relevant traffic and transport plans

Public Information Services

213. Tasks:

- a. Assist in the development of warning messages;
- b. Coordinate the delivery of warnings and public information via media outlets;
- c. Set up Joint Media Information Centre (JMIC) where required;
- d. Provide a liaison officer as required.

Welfare Services

214. Tasks:

- a. Provide welfare support services to evacuees in accordance with the Welfare Services Functional Area Supporting Plan;
- b. Address longer term requirements;
- c. Provide a liaison officer as required.

Botany City Council and Randwick City Council

215. Tasks:

- a. Assist with the identification of schools, day care centres and similar vulnerable facilities within the Area:
- Assist with the identification of vulnerable facilities and communities;
- c. Assist in warning residents that an evacuation is required if requested;
- d. Assist in managing evacuation centres if requested to do so by the Welfare Services Functional Area Coordinator;
- e. Provide a liaison officer as required.

Facility Operators - (Facilities as identified Major Hazard Facilities)

216. Tasks:

- a. Notify Fire and Rescue NSW of any accidents where there is a loss of product with the potential to impact on the facility or public;
- b. Assist with the assessment of the decision to evacuate;
- c. Provide ongoing advice on the nature and impact of any product release
- d. Assist in the clean-up of any contamination due to the incident and implement an environmental monitoring program, if necessary.
- e. Provide a liaison officer as required.

Bureau of Meteorology (BoM)

- a. Provide meteorological information to SEOCON and SEOC.
- b. As requested provide a liaison officer as required.

Department of Education & Training / Catholic & Independent Education Providers

- a. Ensure principals of all schools within the Impact Area are aware of the evacuation arrangements;
- b. Manage evacuation of their students when directed to do so;
- c. Provide, as requested, teachers to attend at evacuation centres to supervise students.

Part 3 - RESPONSE

Activation

- 301. This plan may be activated by SEOCON upon receipt of notification of the impact, or imminent impact, of an emergency affecting the area covered by this Plan.
- 302. A formal declaration of an emergency is not required for the arrangements detailed in this plan to apply.
- 303. The SEOCON will monitor the situation in single service incidents to determine if there are any emergency management implications.

Warning

304. Emergency Services and other Agencies

- a. The Combat Agency advises the State Emergency Operations Controller of any event which has the potential to escalate to an emergency or may require the support of additional resources.
- b. Where a LEOCON or the DEOCON is advised direct by a Combat Agency, he/she is to immediately advise the SEOCON of the event.
- c. The function of contacting the Emergency Services and Functional Areas required for the support of the Combat Agency and for other activities relating to the emergency is vested in the State Emergency Operations Controller.

Public

305. Normally, warnings to the public will be authorised and released by the person or agency in control of the situation. However, if there is an urgent need for localised warnings, then these may be authorised by the Emergency Operations Controller, the Combat Agency or the Police Forward Commander as appropriate.

Communications

The means of communication between the Emergency Operations Centre and Combat Agencies/Functional Areas will be by via their respective Liaison Officer/s.

Major Hazard Facilities

- 307. The Major Hazard facilities to which this plan relates are identified as:-
 - Sydney Airport International Terminal
 - Sydney Airport Domestic Terminal
 - JUHI Facility
 - o Botany Industrial Park (Orica, Qenos, Huntsman)
 - o Port Botany North (Patricks, Caltex, Hutchinson)
 - o Port Botany South (DP World, Elgas, Vopak, BLB, Terminals)

Emergency Warning

- 308. Warnings to the public will utilise, as appropriate, the following media:
 - a. Port Botany Emergency Alert Radio (PBEAR),
 - b. Emergency Alert,
 - c. SEWS,
 - d. Public radio broadcasts,
 - e. Vehicle mounted public address systems, or
 - f. Door knocks

Evacuation

309. Evacuations will be conducted as per the Displan arrangements.

Debriefs

- 310. All organisations responding to an emergency shall, as soon as possible after the emergency, conduct an organisational debrief and provide a report on the outcome to the SEOCON.
- 311. As soon as is practicable after an emergency, the SEOCON will conduct a debrief for representatives of all involved organisations.

Part 4 - Recovery

- 401. The arrangements for recovery operations in New South Wales are outlined in the NSW State Displan (Part 6) and further described in the State Recovery Plan.
- The New South Wales Recovery Plan outlines the strategic intent, responsibilities, authorities and the mechanisms for disaster recovery in New South Wales. The Recovery Plan, together with the guidelines, allow for the development and implementation of a planned recovery following a natural disaster or other emergency.
- 403. This process is overseen by the State Emergency Recovery Controller (SERCON) which is a statutory position appointed by the Minister for Police & Emergency Services and responsible for controlling the recovery from the emergency. (Source: SERM Act)
- 404. Following activation of this plan, the SEOCON will liaise with the SERCON to discuss recovery arrangements as detailed in the State Recovery Plan.

ANNEXURES

Annexure A

